



*Preserving America's Heritage*

**ADVISORY COUNCIL ON HISTORIC PRESERVATION  
BUDGET JUSTIFICATION  
FY 2015**

March 2014

An independent federal agency, the ACHP promotes the preservation, enhancement, and sustainable use of our nation's diverse historic resources and advises the President and Congress on national historic preservation policy. It also provides a forum for influencing federal activities, programs, and policies that affect historic properties. The ACHP promotes historic preservation to foster the understanding of the nation's heritage and the contribution that historic preservation can make to contemporary communities and their economic and social well-being.

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# ADVISORY COUNCIL ON HISTORIC PRESERVATION BUDGET JUSTIFICATION, FY 2015

## FY 2015 Request

The Advisory Council on Historic Preservation requests \$6,204,000 with a staff of 36 FTE to fund its basic operations. This is a reduction of 5 percent below FY 2014.

## SUMMARY

### FY 2015 Direction and Request

The Advisory Council on Historic Preservation (ACHP) will continue to pursue its major program directions:

- Providing timely expert advice to the President, the Congress, and the executive branch on policies and programs affecting historic preservation;
- Managing the federal historic preservation review process under Section 106 of the National Historic Preservation Act (NHPA) in an efficient manner that fully engages stakeholders and the public;
- Promoting historic preservation as a strategy for addressing national priorities such as economic development, transportation improvements, energy and infrastructure development, and community revitalization;
- Working with partners to promote the value of history and culture and the benefits of historic preservation in contemporary society; and
- Providing the training, guidance, and other tools necessary to address these needs.

The ACHP will meet reductions from FY 2014 through cost efficiencies implemented in FY 2014 and elimination of FY 2014 budget elements that are one-time expenditures.

Historic preservation contributes significantly to employment opportunity, enhanced investment, and economic vitality. Encouraging the use of historic preservation tools to promote job creation, economic development, heritage tourism, renewable energy development, infrastructure improvement, and sustainable communities will continue to be priority ACHP activities for FY 2015. Developing efficiencies for the Section 106 review of federal projects designed to put Americans back to work, and making environmental reviews more efficient through better coordination among Section 106, the National Environmental Policy Act (NEPA), and other environmental statutes, will be high priorities. The ACHP will pursue distance learning and training, the dissemination of guidance, and the provision of assistance to stakeholders through the use of electronic media, and other cost-effective means to meet many of the needs of its customers and partners. The ACHP will continue to improve and enhance its Web capabilities to provide information to stakeholders and the public efficiently. In addition, the ACHP will increase its use of social media to reach an increasingly diverse public. The ACHP will continue to advise the Administration and the Congress on legislation that affects historic preservation interests or that can use preservation tools to achieve other national priorities, and offer its expertise on policy initiatives that could benefit from having a cultural heritage stewardship or education component.

This request for FY 2015 (\$6,204,000) represents a 5 percent reduction from the FY 2014 appropriation of \$6,531,000.

This budget request commits the ACHP to addressing the highest priorities contained in its Six-Year Strategic Plan. The proposal includes continuing support for funding two positions as requested in FY 2014 to address critical needs related to implementation of high priority Administration initiatives. These two positions would be a senior program analyst and an attorney advisor.

Since 2012, the ACHP has played a key role in Administration efforts on infrastructure, providing policy recommendations and guidance to the Office of Management and Budget (OMB) and the Council on Environmental Quality (CEQ) as a member of the Steering Committee that implements Executive Order 13604, "Improving Performance of Federal Permitting and Review of Infrastructure Projects," and as a member on CEQ's Rapid Response Team for Transmission. In this capacity, the ACHP is also playing a key role in implementing the requirements of related Presidential Memoranda, including "Modernizing Federal Infrastructure Review and Permitting Regulations, Policies, and Procedures" and "Transforming our Nation's Electric Grid Through Improved Siting, Permitting, and Review." These efforts are resulting in significant efficiencies and program improvements relating to Section 106 reviews, including the joint issuance of a handbook with CEQ on integrating NEPA and Section 106 reviews and the release of a toolkit to applicants for federal permits, licenses, and assistance on Section 106 of the NHPA.

Other initiatives include the development of guidance on electronic communication and preparing agreement documents, both to be issued in FY 2014. The FY 2015 request will continue to support a senior program analyst dedicated to meeting the mounting demands of these initiatives. The incumbent will represent the ACHP on various workgroups, including newly established regional workgroups, and oversee the development of program improvements at the ACHP including educating and training stakeholders on the use of the NEPA/Section 106 handbook and the Applicant Toolkit.

The ACHP is also pursuing a growing number of policy initiatives to address critical national preservation issues: rightsizing in cities across America, disaster recovery, post office disposals, broadband development, and the modernization of railroads and other transportation systems, to name a few. The request will also continue to support the ACHP's participation on a steering committee comprised of CEQ, the Department of Homeland Security, the Federal Emergency Management Agency (FEMA), and the ACHP charged by the Sandy Recovery Improvement Act of 2013 with establishing a Unified Federal Review in the wake of disasters. This effort will continue to proceed in coordination with a broader group of federal agencies to improve the delivery of post-disaster recovery assistance. The goal is to expedite the delivery of federal funding to applicants as they recover from disasters and emergency situations.

The ACHP has the authority to enter into reimbursable agreements with other federal agencies, whereby a staff position or staff services to assist the agency with historic preservation program improvement tasks along with travel and overhead are funded by that agency. The ACHP has maintained seven such partnerships in recent years (Army, Federal Highway Administration, FEMA, Department of Agriculture–Natural Resources Conservation Service, General Services Administration, Department of Veterans Affairs, and Department of Energy). Due to sponsoring agency budget reductions and the sequester, the ACHP has lost critical partnership positions with FEMA, the Army, and the Department of Energy in the last two years. For FY 2015, in spite of the effects of the sequester, the ACHP is optimistic that the remainder of the existing partnership agreements along with a new partnership established with the Nuclear Regulatory Commission will be continued. The Senior Program Analyst added in 2014 will offset some of these losses and provide continued focus on improving federal programs and developing guidance and program alternatives to assist agencies and stakeholders in fulfilling the requirements of Section 106.

Supporting its efforts in the preceding areas, the ACHP will continue to aggressively pursue training opportunities in FY 2015, primarily in the distance learning area, which recognizes that budget restrictions in other agencies may limit participation in onsite training opportunities. Distance learning is lower in overall cost to both the ACHP and participants, although it does require some up-front development cost. Introduced in FY 2013, the ACHP's Web-based training is growing in popularity, anticipated to reach 750 participants in FY 2014 and 1,500 participants in FY 2015.

As proposed to begin in FY 2014, it will be necessary to continue providing training and outreach in FY 2015 to federal officials; tribal, state, and local governments; applicants for federal assistance and approvals; and the public regarding the newly issued NEPA/Section 106 handbook and the Applicant Toolkit. Further outreach and education is necessary to realize the maximum benefits of aligning NEPA and Section 106 reviews and encourage more effective participation by applicants in Section 106 reviews.

The ACHP's Web site and social media programs are imperative. The ACHP recognizes the value of online communication and social media to create more transparent government and to allow the ACHP to reach more diverse constituencies. The FY 2014 request included \$100,000 to make the improvements necessary for modern online communications, allowing the ACHP to minimize printed publications, to institutionalize social media activity, and to complete creation of an improved Web site with interactive capabilities as well as a platform to support "e-106," an electronically-based communication and case management system for Section 106. The FY 2015 justification includes some modest funds to be able to continue using the Web site with a staff-dependent content management system.

Engaging Indian tribes and Native Hawaiian organizations in the national historic preservation program, particularly the Section 106 process, has taken on much greater importance in recent years, as large energy development and transmission projects impact traditional cultural properties on an unprecedented scale. In 2013, President Obama signed an Executive Order establishing the White House Council on Native American Affairs and included the ACHP among the Council's members. ACHP initiatives, including the Traditional Cultural Landscapes Action Plan, the interagency Sacred Sites Memorandum of Understanding and Action Plan, and the ACHP plan for support of the U.N. Declaration on the Rights of Indigenous Peoples, will all advance the goals of the Council as well as the Administration's energy and infrastructure initiatives. The ACHP's Office of Native American Affairs, brought back up to its authorized level of three FTEs in FY 2014, will continue at that level in FY 2015.

Funding in FY 2014 to fill a long vacant legal position in the ACHP Office of General Counsel (OGC), an assistant general counsel, gives that office the needed capacity to address the growing demand for legal support for the agency's day to day operations and the above mentioned initiatives. This position will continue to be supported in the FY 2015 budget as requested.

In FY 2014, the ACHP is moving out of the Old Post Office Building (OPO) in order to facilitate the General Services Administration's (GSA) redevelopment of the OPO. The President's budget for FY 2013 included funding for lease acquisition and costs associated with preparing for the move, to be available until expended. The move should be completed in the spring of 2014, and the ACHP will realize a reduction in its annual rent charge after the move. Those savings would be fully realized in FY 2015.

In summary, the requested budget for FY 2015 will support the operations of the ACHP at the FY 2014 level. The ACHP will absorb the five percent reduction (\$327,000) from the FY 2014 appropriation as follows:

- \$250,000 rent savings from reducing the ACHP's office space and leasing new space at the National Building Museum following the directed move from the Old Post Office during FY 2014;

- \$75,000 by completing relevant portions of the one-time ACHP Web site and online communications enhancements funded in FY 2014; and
- \$2,000 by reducing contract services.

## Budgetary History

The enacted FY 2014 budget for the ACHP was \$6,531,000. The following table shows the recent funding background for comparison.

**Figure 1. Budgetary History, FY 2011 -FY 2015  
(in thousands of dollars)**

	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
President’s Budget	5,908	6,108	7,023*	6,531	6,204
Initial Appropriation	5,908	6,108	7,023	6,531	--
Appropriation Adjustment	-12	-9.8	-320.8	--	--
Budget Authority	5,896	6,098	6,702**	6,531	--
FTEs	36	36	34	36	36

\*President’s budget included a one-time, no-year appropriation of \$1.3M for relocation expenses. President’s Budget for annual appropriation was \$5.723M.

\*\*Final budget authority for annual appropriation was \$5.462M.

## Budget Request

The ACHP budget request for FY 2015 is \$6,204,000 with 36 FTEs.

**Figure 2. Appropriation and Authorization Language**

<p><b>Appropriation Language</b></p> <p>ADVISORY COUNCIL ON HISTORIC PRESERVATION SALARIES AND EXPENSES</p> <p>For necessary expenses of the Advisory Council on Historic Preservation (Public Law 89-665, as amended), [\$6,531,000] \$6,204,000</p> <p><i>Consolidated Appropriations Act, 2014</i> <i>[Public Law 113-76]</i></p>
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<p><b>Authorization Language</b></p> <p>There are authorized to be such amounts as may be necessary to carry out this title.</p> <p><i>National Historic Preservation Act Amendments Act of 2006</i> <i>[Public Law 109-453]</i></p>
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# PROGRAM STRUCTURE

## Mission and Authorities

The ACHP was established by Title II of the NHPA (16 U.S.C. 470). The NHPA charges the ACHP with advising the President and the Congress on historic preservation matters and entrusts the ACHP with the unique mission of advancing historic preservation within the federal government and being a leader in the national historic preservation program. In FY 2011, the ACHP revised and adopted the following mission statement:

*The Advisory Council on Historic Preservation promotes the preservation, enhancement, and sustainable use of our nation's diverse historic resources, and advises the President and the Congress on national historic preservation policy.*

The ACHP's authority and responsibilities are principally derived from the NHPA. General duties of the ACHP are detailed in Section 202 (16 U.S.C. 470j) and include the following:

- Advising the President and Congress on matters relating to historic preservation;
- Encouraging public interest and participation in historic preservation;
- Recommending policy and tax studies as they affect historic preservation;
- Advising state and local governments on historic preservation legislation;
- Encouraging training and education in historic preservation;
- Reviewing federal policies and programs and recommending improvements; and
- Informing and educating others about the ACHP's activities.

Under Section 106 of the NHPA, the ACHP reviews federal actions affecting historic properties to ensure historic preservation needs are balanced with federal project requirements. The ACHP achieves this balance through the Section 106 review process, which applies whenever a federal action has the potential to impact historic properties.

## ACHP Membership

The ACHP has 23 statutorily designated members, including the chairman who heads the agency, and seven observers who have been invited to participate in the work of the ACHP (See Figure 5). The ACHP members address policy issues, direct program initiatives, and make recommendations regarding historic preservation to the President, Congress, and heads of other federal agencies.

Council members pursue ACHP activities both collectively and individually. The ACHP is organized into an Executive Committee and three program committees: Federal Agency Programs; Preservation Initiatives; and Communications, Education, and Outreach. Member task forces and committees are also formed to pursue specific needs such as policy development or regulatory reform oversight.

## ACHP Staff

ACHP staff members, housed in Washington, D.C., carry out the day-to-day work of the ACHP and provide all support services for council members. The executive director supervises all staff components.

**Figure 3. Staff Organization (Actual) and Proposed, FY 2013-2015**

<b>Function</b>	<b>FY 2013</b>	<b>FY 2014</b>	<b>FY 2015</b>
Executive Director	1	1	1
Office of Native American Affairs	3	3	3
Office of General Counsel	1	2	2
Office of Administration	7	7	7
Office of Preservation Initiatives	3	3	3
Office of Federal Agency Programs	15	16	16
Office of Communications, Education, and Outreach	4	4	4
<b>TOTAL</b>	<b>34</b>	<b>36</b>	<b>36</b>

**The Executive Director** has senior management responsibility for all staff organizational units and reports to the chairman.

**Office of General Counsel** provides legal advice and analyses, reviews and manages Freedom of Information Act requests, and oversees the agency ethics program.

**Office of Native American Affairs** advises the ACHP leadership and staff on policy and program matters related to Native American issues, and offers technical assistance and outreach for tribal and Native Hawaiian organization (NHO) consultation under the Section 106 review process.

**Office of Preservation Initiatives** analyzes legislation, develops policy recommendations, oversees special studies and reports, and implements programs related to national preservation benefits such as community development, economic impacts, sustainability, and tourism.

**Office of Federal Agency Programs** conducts Section 106 reviews, develops and implements program improvement initiatives, provides technical assistance and guidance for Section 106 users, and works to improve federal agency and stakeholder understanding of Section 106. It also develops and administers the ACHP’s training program, including delivery of the two-day ACHP course, “The Section 106 Essentials,” the one-day “Advanced Section 106 Seminar,” a webinar series, and online on-demand training.

**Office of Communications, Education, and Outreach** creates and conveys the ACHP’s message to partners, stakeholders, and the general public via print and electronic media; manages the agency’s online

presence; meets information requests; handles media relations; and manages ACHP outreach, awards, and publications.

**Office of Administration** oversees a full range of administrative, personnel, procurement, space planning, information technology, budget, and fiscal services and coordinates related services provided by the Department of the Interior (DOI) and GSA on a reimbursable basis. The office also provides administrative and clerical support to ACHP leadership and the executive director.

## **ACHP'S PROGRAM PRIORITIES and EFFECTS OF BUDGET REQUEST**

The major program emphases for FY 2015 outlined below are derived from the ACHP's Six-Year Strategic Plan, adopted in January 2011.

The ACHP will continue to work with federal agencies, State and Tribal Historic Preservation Officers, and other stakeholders to improve the efficiency of the historic preservation program. Management of the federal historic preservation review process, mandated by Section 106 of the NHPA, has long been a core mission of the ACHP. The ACHP anticipates that its involvement in individual cases will continue to focus on the efficient review of high-priority economic recovery, infrastructure development, and energy-related projects, including alternative and traditional energy production as well as associated transmission facilities. Emphasis will continue to be on early consideration of historic resource impacts and effective engagement of stakeholders to ensure outcomes that properly balance development and preservation issues. The development of programmatic Section 106 alternatives, which provide long-term savings and efficiencies for federal agencies, will focus on the priority areas noted above and include efforts that are underwritten by the requesting agency.

Section 106 training remains a critical component of an effective historic preservation review process and will continue to be a major focus of the ACHP's work. Special emphasis will be placed on expanding the ACHP's Web-based distance learning program (including online courses and webinars) in order to better reach audiences who cannot participate in on-site courses, although budget issues at other agencies may limit the ability of federal agency personnel to participate regularly and actively.

The ACHP will continue to promote historic preservation as a means to advance Administration policies for economic development, sustainability, and community revitalization. It will focus on advocating heritage tourism and other sustainable, economically viable uses of historic properties through its member agencies and organizations, its national network of nearly 900 Preserve America Communities, and its public and private partners. Participation in other initiatives, such as the National Travel and Tourism Strategy, Climate Change Adaptation Planning, and the Administration's America's Great Outdoors Initiative (where the ACHP was an effective advocate for the inclusion of cultural heritage components), will continue as Administration priorities dictate and as ACHP resources permit.

Woven throughout these topical areas will be the ACHP's ongoing effort to better involve a broad range of diverse constituencies in the national historic preservation program. Building on and continuing its traditional focus on the participation of Indian tribes and NHOs, the ACHP will strive to reach other constituencies often underrepresented in the federal historic preservation program. The goal is to ensure that the national program reaches and serves the needs of all Americans

Likewise, the ACHP will continue to promote the engagement of more young people in historic preservation and heritage education. Benefits include a wider understanding among youth of the

importance of the nation's heritage and future employment opportunities for youth. The ACHP will continue to explore options for programs in partnership with other federal agencies to pursue this goal to the best of its ability.

Finally, the ACHP will continue to invest staff and other resources in its revamped Web site and social media platforms and mobile use to the extent feasible. The redesigned Web site will rely completely on staff-generated content development and content management work. The Web site, along with evolving ACHP social media tools as staff resources allow, will be central to many aspects of the ACHP's activities and outreach efforts. The result will be a significant improvement in customer service and greater availability of historic preservation information to a more diverse audience. Relying on online communication efforts allows the agency to offer more transparent and open access for stakeholders and the public and brings greater efficiencies to the Section 106 process.

## **2015 Program Priorities and Proposed Activity Highlights**

This section sets forth the ACHP's projected activities for FY 2014 and FY 2015. The FY 2015 projections will permit most activities to be continued from the FY 2014 level.

**Continue to communicate the value of historic preservation and advance the policies and goals laid out in the National Historic Preservation Act of 1966 as a federal government priority and an instrument of national policy.**

In 2014:

- Participate in the development and implementation of Administration policies and programs as an advocate for historic preservation, particularly those related to preservation funding and tax incentives, sustainability, engaging diverse communities in preservation, and infrastructure initiatives such as the surface transportation program.
- Provide analysis and advice on high-priority legislation in the Congress, particularly historic preservation tax credits and other tax reform initiatives, amendments to the NHPA, federal property disposal, and National Heritage Areas legislation.
- Work with other preservation organizations and stakeholders to continue planning begun in FY 2013 for the NHPA 50th anniversary commemoration in 2016.
- Provide federal agencies; tribal, state, and local officials; stakeholders, and the public with information about the national historic preservation program via its Web site and social media, making certain that information provided serves the public interest and is authoritative, comprehensive, understandable, and accessible.
- Enhance support and encouragement for the Preserve America program to highlight the value of preservation in local communities as a tool for economic development and community vitality.

In 2015:

- Participate in new Administration initiatives as the voice for historic preservation.
- Continue to provide analysis and advice focused on legislation with consequences for historic preservation in the Congress.
- Continue involvement in the NHPA commemoration and participate in ACHP-specific tasks as part of preservation partner planning for marking the 50th anniversary of the NHPA.
- Manage and provide content for the updated ACHP Web sites, and expand the use of the ACHP's electronic social media tools to promote better understanding of the national historic preservation program by stakeholders and the public.

**Promote historic preservation as a tool to achieve energy efficiency, support sustainable communities, and help cities and other communities address the challenges of “rightsizing.”**

In 2014:

- Promote the more effective integration of sustainability and historic preservation through a member subgroup working through a regular ACHP standing committee, and continue to maintain and update relevant sustainability information and guidance on the ACHP’s Web site.
- Complete the work of the Rightsizing Task Force, including issuance of its recommendations and begin implementation actions.
- Continue to cooperate with the CEQ and other executive branch agencies on the implementation of E.O. 13514 as it relates to federal historic buildings and agency strategic sustainability plans.
- Pursue collaborative training and promotional opportunities with CEQ and other agencies regarding cultural resource needs as part of the implementation of E.O. 13563, “Preparing the U.S. for the Impacts of Climate Change.”
- Collaborate with the White House Council on Strong Cities, Strong Communities to identify opportunities to educate rightsizing communities about the important role historic preservation can play in revitalizing cities.

In 2015:

- Continue to track sustainability issues relevant to historic preservation, including its relationship to Section 106 review, and continue to promote historic preservation in sustainability and other environmental and energy efficiency initiatives.
- Continue to follow-up on implementation of E.O. 13563 and make cultural resource examples and guidance available through the ACHP Web site and other strategies.
- Carry out the ACHP responsibilities contained in the report of the Rightsizing Task Force and follow up on recommendations made to other agencies.
- Continue working with the White House Council on Strong Cities, Strong Communities to implement the recommendations of the Rightsizing Task Force report and provide assistance directly to states and communities on the benefits and requirements of incorporating historic preservation into rightsizing efforts.

**Promote historic preservation as a means to continue to support economic recovery and development, stimulate investment, and create jobs.**

In 2014:

- Promote historic preservation and heritage tourism components as part of the National Travel and Tourism Strategy under E.O. 13597, including soliciting agency information on heritage tourism as part of preparation for the 2015 Section 3 Report to the President under the Preserve America Executive Order (E.O. 13287).
- Compile and disseminate information (including statistics and examples) on the economic value of historic preservation, and disseminate the enhanced, illustrated, online version of the ACHP’s 2011 study *Measuring the Economic Impacts of Historic Preservation* that was revised and republished late in FY 2013.
- Participate and provide advice as requested in selected federal interagency working groups to implement the America’s Great Outdoors Initiative established under a Presidential Memorandum in 2010.
- Manage the Preserve America program, especially Preserve America Communities and Stewards, and develop and provide case studies, best practices, and other helpful information

about local preservation and federal assistance resources through various strategies including the ACHP Web sites.

In FY 2015:

- Act on National Travel and Tourism Strategy promotion and partnerships, and include federal heritage tourism information in the Section 3 Report that is due in February 2015.
- Continue to track federal activities in the interagency America's Great Outdoors Initiative, and provide input on the more effective integration of historic properties and historic preservation in specific implementing programs.
- Continue to manage the Preserve America program, connecting it to Administration initiatives, and provide information through the ACHP Web sites.

**Promote historic preservation as a means of recognizing and documenting cultural diversity and integrate different traditions and viewpoints into the national historic preservation program.**

In FY 2014:

- Implement selected projects designed to institutionalize and support the goal of building a more inclusive preservation program, and further engage diverse constituencies in the ACHP's work.
- Serve as the catalyst to encourage all federal agencies to improve opportunities to engage diverse constituencies in historic preservation.
- Implement a multi-year partnership and outreach efforts to young people with DOI, Department of Education, National Park Foundation, HISTORY, Rutgers University, and other partners to raise awareness of the Civil Rights Movement through memorialization and interpretation of associated historic sites.
- Engage in partnership efforts that expand the understanding of diverse views of places of cultural importance and include the full range of the American experience under the NHPA.
- Identify and share case examples and best practices that encourage diverse and underserved constituencies to be better engaged in historic preservation.
- Explain the economic, cultural, and other benefits of historic preservation to new audiences, using social media and the ACHP Web sites.

In FY 2015:

- Pursue activities that improve the consideration of the interests of diverse constituencies in the ACHP's work.
- Continue to roll out and implement a multi-year partnership and expanded outreach efforts with partners to engage young people in historic preservation utilizing historic events such as the Civil Rights Movement.
- Increase awareness of the diversity of the American experience by working to integrate different traditions and viewpoints into the national historic preservation program.
- Provide information to diverse constituencies through the Web site or established partners, and seek out new partnerships and opportunities to reach these groups.
- Encourage federal agencies to expand their outreach to diverse communities through the Section 106 process.
- Through the use of distance learning tools and webinars, offer training to help improve the participation of diverse communities in the Section 106 process.

**Increase the efficiency and effectiveness of the Section 106 process by encouraging improved planning and consultation, and by developing guidance and training.**

In FY 2014:

- Work with CEQ to continue educating stakeholders on the jointly-issued handbook regarding the coordination and integration of compliance with Section 106 and NEPA, and encourage federal agencies to use the principles of the handbook to support environmental reviews for key projects.
- Participate in pre-application reviews conducted by applicants for federal assistance consistent with the new pre-application process established under the Presidential Memorandum on Transmission.
- Disseminate ACHP guidance that supports the effective participation of stakeholders in the Section 106 process, with special attention to Indian tribes, including guidance on Section 106 agreement documents and a toolkit for applicants for federal assistance in the Section 106 process.
- Advise the Federal Communications Commission on their efforts to develop a program alternative to license Positive Train Control communication towers.
- Support the development and implementation of nationwide program alternatives that promote efficiencies and improve decision making for certain programs subject to Section 106 review in the Federal Highway Administration, FEMA, and Natural Resources Conservation Service through partnerships with each agency that include the support of liaison positions.
- Continue to carry out the plan to improve the implementation of the Section 106 regulations developed pursuant to E.O. 13563 through the development of further procedural efficiencies and working with federal agencies and others to improve their compliance efforts with a special emphasis on Web-based applications.
- Issue guidance on the use of electronic communication in Section 106 reviews.
- Issue guidance on Section 106 agreement documents, including provisions on developing, implementing, and monitoring Memoranda of Agreement and Programmatic Agreements.
- Continue the ACHP's on-site training program at current levels and expand the distance learning program, to add on-demand courses to the current program of webinars, and identify opportunities to market the expanded offerings to new clients including diverse constituencies, applicants for federal assistance, and the public.

In 2015:

- Continue efforts to implement the NEPA/Section 106 handbook to promote operational efficiencies in environmental reviews.
- Expand use of electronic communication to improve efficiency and transparency of Section 106 decision making.
- Continue to work with applicants for federal assistance or permits to educate them about the Section 106 process and improve their ability to participate in it.
- Provide training and education on the use of ACHP guidance on agreement documents.
- Expand ACHP guidance on improving the efficiency and effectiveness of the Section 106 process and continue implementing the plan to improve the Section 106 process pursuant to E.O. 13563.
- Support the development of federal agency program improvements and the use of program alternatives to meet the goals of the Presidential Memorandum on Infrastructure.
- Work with the Federal Railroad Administration and others to implement the recommendations of a recent study on Section 106 and rail facilities.

- Work as a member of a Steering Group with CEQ and the Department of Homeland Security/FEMA to implement the Unified Federal Review process for disaster recovery efforts established in 2014 consistent with the Sandy Recovery Improvement Act of 2013.
- Continue to expand the distance learning program to incorporate additional online, on-demand courses and webinars.

**Assist federal agencies in improving their stewardship, accountability, and resource management.**

In FY 2014:

- Provide guidance to federal agencies on preparing triennial progress reports detailing their efforts to identify, use, and protect historic properties in their ownership consistent with the requirements of Section 3 of E.O. 13287.
- Encourage the active involvement of Senior Policy Officials (SPOs) in the consideration of historic preservation issues in agency programs and policies and promote federal agency program improvements pursuant to E.O. 13287.
- Expand the working relationship with the Federal Real Property Council (FRPC) begun in 2013 to address the recommendations of the December 2012 Government Accountability Office Report on Federal Historic Buildings and ensure that federal reporting on historic properties under the Federal Real Property Profile is consistent, useful, and supportive of existing goals for identifying, using, and protecting historic properties.
- Assist the National Park Service in its efforts to revise the Secretary of the Interior's Professional Qualifications Standards for cultural resources management.

In 2015:

- Prepare and submit a triennial Report to the President on federal stewardship of historic properties as evidenced in federal agency progress reports submitted to the ACHP in FY 2014 consistent with the requirements of Section 3 of E.O. 13287.
- Work with SPOs to implement the recommendations of the ACHP's 2015 Report to the President on federal historic property stewardship.

**Help accommodate infrastructure and energy development both on and off federal lands.**

In FY 2014:

- Seek further efficiencies and improvements to the federal environmental review and permitting process by serving on the Steering Committee established by E.O. 13604 and working to implement the Federal Plan and the ACHP's Agency Plan developed consistent with the executive order, including implementation of the NEPA and Section 106 handbook and applicant toolkit, as well as completing guidance to stakeholders on electronic communication in Section 106 reviews and guidance on agreement documents.
- Support the goals and requirements of Presidential Memoranda on Infrastructure and Transmission, including implementation of the "120 day plan" required by the Infrastructure Memorandum, including working with the National Park Service to enhance the role of State and Tribal Historic Preservation Officers in environmental reviews on infrastructure projects and to develop comprehensive inventories of historic properties.
- Advance the work of the ACHP-DOI Energy and Historic Preservation Workgroup in addressing historic preservation challenges related to the development and transmission of renewable energy projects in the West.
- Identify specific environmental review efficiencies through participation on Rapid Response Teams managed by CEQ for transportation, renewable energy, and transmission.

- Continue to implement recommendations on appropriate steps to expedite environmental reviews for broadband projects as a member of the workgroup established under Executive Order 13616 “Accelerating Broadband Deployment.”
- Work with the Federal Highway Administration to implement a Program Comment on effects to concrete bridges subject to Section 106 review.
- Host a federal-tribal energy summit in the Northern Plains to address the Section 106 consultation challenges arising from the increased energy development in that region.

In FY 2015:

- Continue to serve on the E.O. 13604 Steering Committee and participate on five new regional teams to implement its provisions across certain regions and development sectors, and continue to implement the ACHP’s Agency Plan under E.O. 13604, including providing assistance to stakeholders on electronic communication in Section 106 reviews, guidance on agreement documents, and further outreach on the NEPA and Section 106 handbook and applicant toolkit.
- Support implementation of Administration directives that might expand the use of efficiencies established under E.O. 13604 for all federally reviewed projects, consistent with the requirements of the Presidential Memorandum on Infrastructure, and work with the National Park Service to support the role of State and Tribal Historic Preservation Officers in Section 106 reviews on infrastructure projects and develop a comprehensive inventory of historic properties.
- Facilitate the review of individual projects being tracked under E.O. 13604.
- Continue implementing with CEQ the recommendations of the handbook on NEPA and Section 106 reviews, including on-site and online training and education for NEPA and Section 106 practitioners; state, tribal, and local governments; and industry.
- Support implementation of Administration directives that might seek further efficiencies in the review of transmission projects tracked by the Rapid Response Team on Transmission.
- Continue working with DOI to consider the impacts of energy development on historic properties through the Energy and Historic Preservation Workgroup.
- Seek agency-supported partnerships to improve efficiency in the review of energy development and transmission.

**Develop and advance policy and program initiatives that support and enhance the involvement of Indian tribes and Native Hawaiian organizations in the national historic preservation program and in the Section 106 review process.**

In FY 2014:

- Participate in the White House Council on Native American Affairs.
- Increase support for Tribal Historic Preservation Officers (THPOs) including adoption of a policy statement about the importance of THPOs in the national preservation program and the development and dissemination of guidance about their role in the Section 106 process.
- Promote better engagement of THPOs in the Section 106 process by improving State Historic Preservation Officer (SHPO)-THPO relations.
- Continue to implement the ACHP’s plan to support the U.N. Declaration on the Rights of Indigenous Peoples focusing on development of guidance regarding the intersection of Section 106 and the Declaration and continued public outreach about the Declaration.
- Continue to implement the Sacred Sites Action Plan with the other signatory agencies, in fulfillment of the Memorandum of Understanding focusing on carrying out the policy review, training, and public outreach tasks.

- Develop and disseminate guidance regarding early coordination with and information gathering from Indian tribes and NHOs to promote better planning, especially in infrastructure and energy development projects.
- Develop online training tools (including webinars and online training) for Indian tribes and NHOs regarding their role in the Section 106 process to ensure timely and effective participation.

In FY 2015:

- Participate in the White House Council on Native American Affairs.
- Continue to implement the ACHP's plan to support the U.N. Declaration with a focus on reaching out to the archaeological community to share information about the Declaration and how it intersects with the conduct of archaeology in the United States.
- Continue to implement the Sacred Sites Action Plan with the other signatory agencies, in fulfillment of the MOU, focusing on the policy review, training, and public outreach tasks.
- With OFAP, develop online training for federal agencies and applicants regarding early coordination with Indian tribes to facilitate better project planning and online training for Indian tribes and NHOs to improve their participation in Section 106 reviews.
- Develop guidance to address specific tribal and NHO consultation issues.
- Continue to encourage and support improved SHPO-THPO relations.
- Continue implementation of the ACHP traditional cultural landscapes initiative including the development of guidance and hosting a meeting with energy and infrastructure industries regarding the consideration of such properties in project planning.
- Implement ACHP tasks identified in the Northern Plains federal-tribal energy summit held in FY 2014.

**Improve understanding of the ACHP's mission and programs and the benefits of historic preservation through a variety of media and tools, including an enhanced Web site, social media, and print materials.**

In FY 2014:

- Upgrade the capability of ACHP Web sites and develop other online initiatives including e-newsletters and e-106 tools, to reach a wider range of constituencies.
- Move more information about the benefits of historic preservation online, including informational brochures, releases, and fact sheets on the ACHP's programs.
- Participate in conferences focused on priority ACHP programs and Administration priorities, including venues that highlight citizen participation in Section 106 review, historic preservation as a rightsizing strategy, cultural diversity in historic preservation, and the economic impacts of preservation.
- Conduct ACHP awards programs to promote a preservation ethic among federal agencies and their partners while increasing the visibility of preservation successes.
- Grow the social media program to reach out to Americans who rely more regularly on electronic communication.
- Utilize emerging online technologies connected to the ACHP Web site, such as interactive mapping, in order to improve understanding of ACHP work and advance government effectiveness.

In FY 2015:

- Expand the use of the Web site as a primary source for historic preservation information and as a vehicle for increased agency transparency.

- Monitor Web sites and social media in order to efficiently communicate information about the ACHP and the national historic preservation program.
- Continue ACHP awards programs designed to institutionalize a preservation ethic among federal agencies, the public, and their partners while increasing the visibility of preservation successes.
- Expand outreach via social media to raise the visibility of historic preservation and to specifically reach out to young people interested in historic preservation.
- Continue to adopt online technologies that can improve the ACHP's online presence to foster understanding of ACHP work and advance government effectiveness.
- Present at conferences which focus on ACHP programs, such as Section 106 reviews, and track Administration priorities in 2015. Expand efforts to communicate the importance of historic preservation as a rightsizing strategy, a way to memorialize cultural diversity in historic preservation, and convey the economic impacts of preservation.

**Develop new opportunities and share successful models for engaging youth in historic preservation.**

In FY 2014:

- Continue to roll out and implement a multi-year partnership and outreach efforts to young people with DOI, the Department of Education, National Park Foundation, HISTORY, Rutgers University, and other partners to raise awareness of the Civil Rights Movement through memorialization and interpretation of associated historic sites.
- Work with partners to support youth summits to engage the next generation of preservationists and conservationists and raise awareness about the benefits of historic preservation.
- Partner with federal agencies and others at select venues in order to support specific youth programs (such as the Department of Justice's National Intertribal Youth Summit, and the "Discover Washington," youth summit by the Washington Trust for Historic Preservation in 2014.)
- Increase the use of the Web site and new media tools to disseminate service learning models, templates, and related youth-oriented educational content about preservation.
- Begin to plan a youth-oriented initiative as part of the recognition of the 50th anniversary of the NHPA in 2016 that can appeal to younger and more diverse audiences.

In FY 2015:

- Create new templates for education projects that engage partners and inform young people and students about the relevancy of historic preservation. Create projects that convey the benefits of historic preservation as an economic driver, a way to motivate local organizations and communities, and spur job creation.
- Create a template for youth service learning projects that can be used in conjunction with partners such as the Department of Education to reach historically underserved youth.
- Help promote youth summit programs that can bring more awareness about historic preservation to a new generation of preservationists.
- Use emerging technologies and expand new media platforms to publicize youth efforts to memorialize young people's contribution to community history and historic preservation.
- Work on a youth-oriented initiative affiliated with the 50th anniversary of the NHPA in 2016 that can appeal to younger and more diverse audiences.

## **Develop, improve, and manage the ACHP's organizational and administrative capacity.**

In FY 2014:

- Support the ACHP member business and committee meeting schedule of three meetings annually.
- Complete the information technology (IT) infrastructure improvement project to support office work and teleworking, and provide necessary support for distance learning initiatives.
- Complete the move from the Old Post Office Building to new leased space at the National Building Museum.
- Maintain existing agency partnerships supporting liaison positions and cultivate additional ones to address ACHP priority needs.
- Contract with outside vendors to provide IT system support for IT online training programs and ensure effective operation of distance learning for students and instructors.
- Finalize Records Retirement Schedules and an updated plan for archiving records with the National Archives and Records Administration in order to meet office relocation needs.
- Carry out the agency's Strategic Sustainability Performance Plan in cooperation with CEQ and as called for by E.O. 13514.

In FY 2015:

- Support ACHP member meetings and activities at the FY 2014 level.
- Undertake necessary upgrades to IT infrastructure to maximize benefits from the FY 2014 IT improvement project.
- Implement Records Retirement Plan.
- Continue to carry out the agency's Strategic Sustainability Performance Plan in cooperation with CEQ.

## **Effects of Requested Level**

In summary, the requested level will permit the ACHP to continue to pursue the significant policy initiatives and program activities that advance the ACHP's mission and the purposes of the NHPA. It will provide sufficient resources to effectively meet the demands before the ACHP in FY 2015. The priority would be on those activities that support Administration priorities of infrastructure development, job creation, economic recovery, sustainability, and energy independence, as well as government transparency.

**Figure 4. Expenditures by Object (in thousands of dollars)**

		FY 2013 Actual	FY 2014 Actual	FY 2015 Request	Change from FY 2014
11/12	Salary/Benefits	4,289	4,587	4,587	--
21	Travel	73	149	149	--
22/23	Freight, Rent, Communications, Utilities	588	717	467	(250)
24	Printing	6	15	15	--
25	Contract Services	448	1025	948	(77)
26	Supplies	12	17	17	--
31	Equipment	46	21	21	--
	<b>TOTAL</b>	<b>5,462</b>	<b>6,531</b>	<b>6,204</b>	<b>(327)</b>
	FTEs	34	36	36	--

**Figure 5. Members, Advisory Council on Historic Preservation  
(February 2014)**

**Chairman**

Milford Wayne Donaldson, FAIA (California)

**Vice Chairman**

Clement A. Price, Ph.D. (New Jersey)

**Expert Members**

Horace H. Foxall, Jr. (Washington)

Terry Guen, FASLA (Illinois)

Dorothy T. Lippert, Ph.D. (Washington, D.C.)

Lynne Sebastian, Ph.D. (New Mexico)

**General Public Members**

Teresa Isabel Leger de Fernandez (New Mexico)

Bradford J. White (Illinois)

**Native American Member**

Leonard A. Forsman (Washington)

**Governor**

vacant

**Mayor**

Hon. Michael B. Coleman

Columbus, Ohio

**Architect of the Capitol**

Hon. Stephen T. Ayers, FAIA

**Secretary, Department of Agriculture**

Hon. Thomas J. Vilsack

**Secretary, Department of Commerce**

Hon. Penny Pritzker

**Secretary, Department of Defense**

Hon. Charles T. "Chuck" Hagel

**Secretary, Department of Education**

Hon. Arne Duncan

**Secretary, Department of Housing and  
Urban Development**

Hon. Shaun Donovan

**Secretary, Department of the Interior**

Hon. Sally Jewell

**Secretary, Department of Transportation**

Hon. Anthony Foxx

**Secretary, Department of Veterans Affairs**

Hon. Eric K. Shinseki

**Administrator, General Services**

**Administration**

Hon. Daniel M. Tangherlini

**Chairman, National Trust for Historic  
Preservation**

Carolyn S. Brody (Washington, D.C.)

**President, National Conference of State  
Historic Preservation Officers**

Elizabeth A. Hughes (Maryland)

**Observers:**

**Secretary, Department of Energy**

Hon. Ernest Moniz, Ph.D.

**Secretary, Department of Homeland Security**

Hon. Jeh Johnson

**Administrator, Environmental Protection  
Agency**

Hon. Gina McCarthy

**Chair, Council on Environmental Quality**

Hon. Nancy Sutley

**Chairman, National Alliance of Preservation  
Commissions**

Esther Hall (Raleigh, North Carolina)

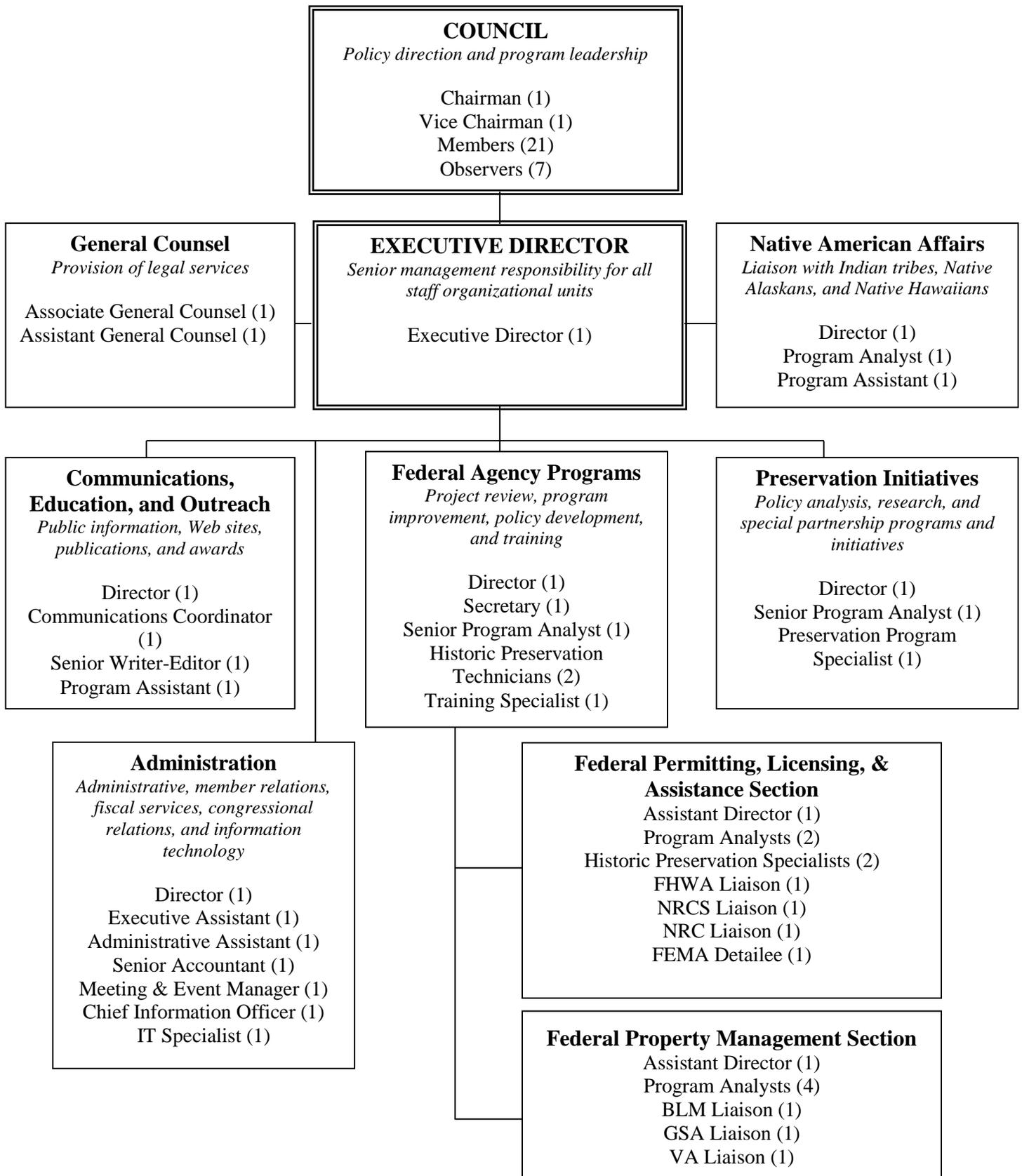
**General Chair, National Association of Tribal  
Historic Preservation Officers**

Janine Ledford, Interim (Makah, Washington)

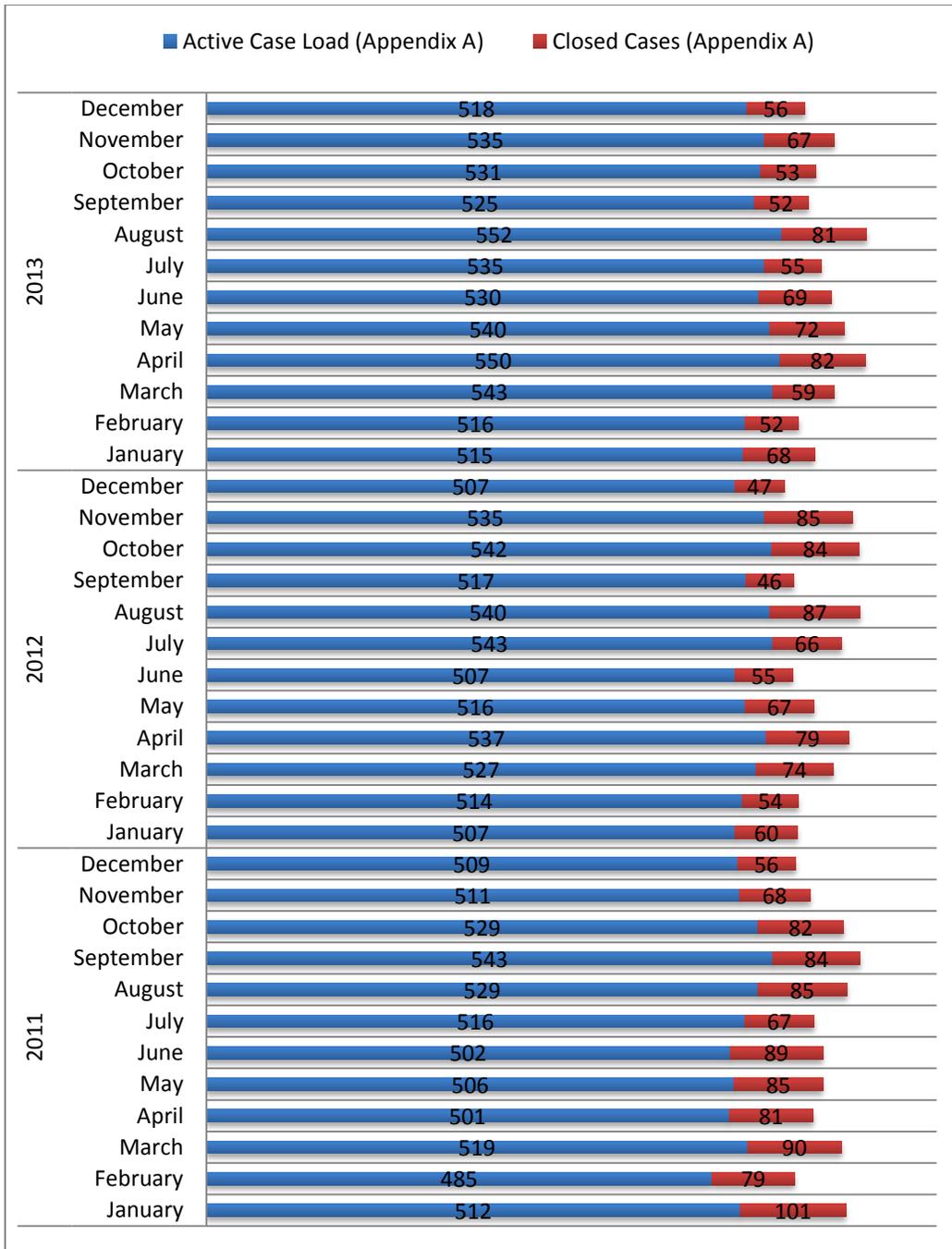
**ACHP Alumni Foundation**

Katherine Slick, President

**Figure 6. ACHP Organizational Structure (February 2014)**

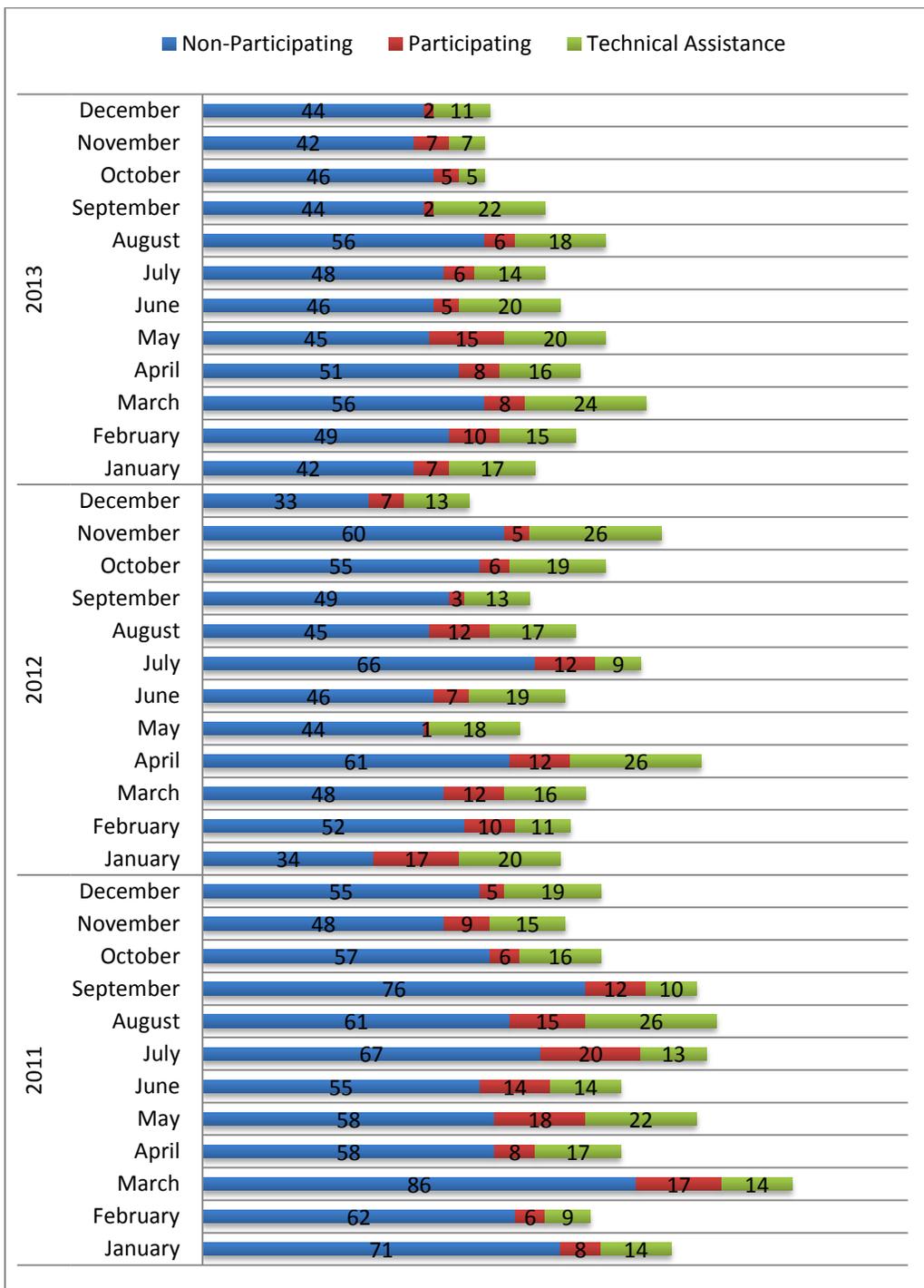


**Figure 7. Section 106 Performance Measures**



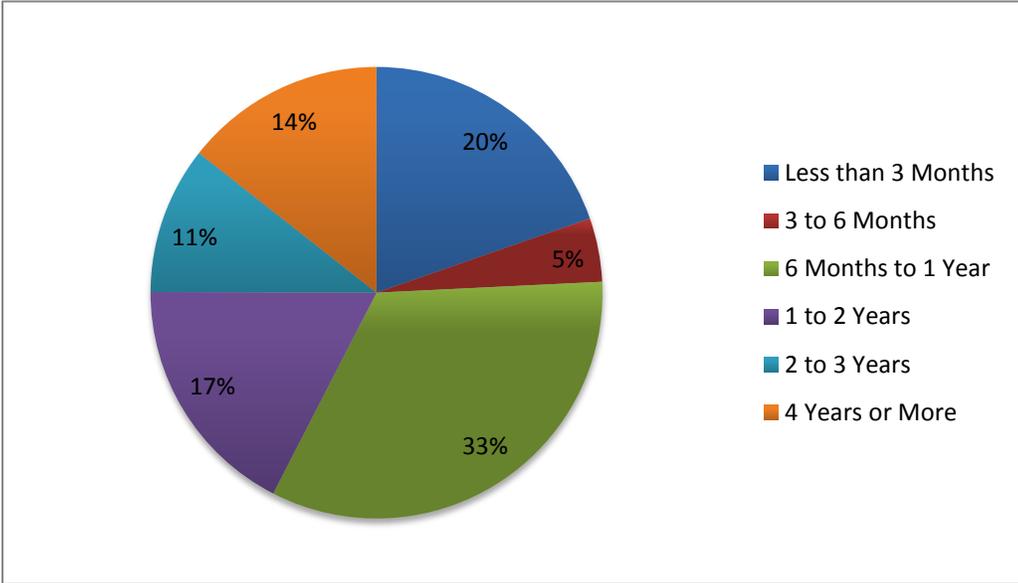
**Table A: Monthly Case Load vs. Closed Cases (January 2011-December 2013)**

This chart shows the cases federal agencies formally presented for action to the ACHP. The blue bar represents the total number of cases under active consideration by the ACHP in the month shown; the red bar represents the total number of cases closed by the ACHP in the same month.



**Table B: New Cases Each Month By Type (January 2011-December 2013)**

This chart illustrates the number of cases received by the ACHP in the month shown. Included are only those cases federal agencies formally presented for action to the ACHP. Each bar shows those where the ACHP decided it would participate and those cases where the ACHP declined to participate. Also shown are those cases not formally presented for action to the ACHP by federal agencies but where one or more stakeholders asked the ACHP for technical assistance.



***Table C: Case Lifecycle:  
Participating Closed Cases  
(as of December 31, 2013)***

This chart shows the amount of time a case remained open after it was formally presented to the ACHP for review by federal agencies and the ACHP decided to participate.





*Preserving America's Heritage*

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